# Part II: **Budget Process**

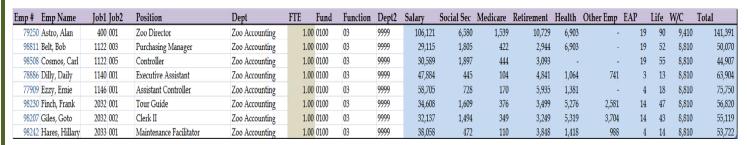
## **Personnel:**

### Personnel/Full-Time Equivalent (FTE) Timeline

- February- (1) OMB will email personnel spreadsheet to departments (2) Departments enter personnel in Oracle in Total Department Request Stage \*\*DO NOT INCLUDE POSITIONS REQUESTED\*\* (3) OMB will reconcile with both Oracle and departments.
- March- A cut-off date for changes to positions will be established.
- > April- OMB will apply Retirement & Insurance changes (if applicable).
- May/June- (1) OMB will update Personnel Spreadsheet with reclass positions (2) OMB will email Personnel Spreadsheet to departments after the Tentative Budget is adopted.

### **Notes for Preparing Personnel Spreadsheet**

- ➤ Re: Changes- (1) Highlight corrections in specific color (2) List ONLY current positions & amounts- not requested positions (3) Final Personnel budget is the <u>department's</u> responsibility.
- ➤ Re: Budgeted Amounts-(1) Vacant positions are budgeted at MINIMUM Salary & MAXIMUM Health Insurance (2) If there are <u>any</u> discrepancies between OMB ERE amounts and department ERE amounts, PLEASE notify OMB (3) Provisionals/Underfills should be budgeted at actual position wages.
- > A sample spreadsheet is below:



# **Budget Stages:**

- There are seven stages of the annual budget's development.
- First stage is **initial baseline budget** and the last stage is the **adopted budget**.
- Expected completion dates for each stage are listed in the Budget Instructions.

### 1. Initial Baseline Budget

- First preliminary budget
- Prepared and distributed by BRT
- Final amended budget for Supplies & Services from current fiscal year
- Approved one-time purchases of supplies & services in current year budget are removed
- Capital Outlay and Personnel budgets are also removed
  - a. Capital Outlay is budgeted for one fiscal year only

### 2. Department Baseline:

- Funds subject to the Baseline process: General Fund, Library District, Jail District and Health District.
- Department reviews Initial Baseline budget prepared by BRT and determines necessary changes
  - Departments are encouraged to adjust individual line item amounts within Supplies & Services to better reflect actuals as long as the Supplies & Services total remains the same.
  - For departments expecting reductions in funds from outside agencies, line items should only reflect the reduction if written confirmation from the granting agency can be submitted.
  - o Departments submit any CIP requests to the County Engineer (if applicable)
  - Departments to obtain ITS assessments for IT related Total Department Budget Requests (if applicable).
- ➤ Departments begin completing their Total Department Budget Request forms (if applicable).
- Oracle Entries during Department Baseline (instructions are provided in Part III of this manual)
  - Expected reductions with written approval
  - Adjustments to individual line items in Supplies & Services not to exceed approved total budget amount.
  - Year-end Estimates to include Personnel
    - The better the year-end estimate for uses and sources, the better the beginning fund balance projection
      - For more accurate estimates, use the ending fund balance from the prior year shown in the Comprehensive Annual Financial Report (CAFR) as the beginning fund balance; if CAFR not available contact Finance.

|                | Line Item Report                              |                |                |        |                |             |         |                 |            |  |
|----------------|---|----------------|----------------|--------|----------------|-------------|---------|-----------------|------------|--|
|                | Dept XYZ                                      |                |                |        |                |             |         |                 |            |  |
| Adopted Budget |   |                |                |        |                |             |         |                 |            |  |
|                | FY 2012 Budget                                |                |                |        |                |             |         |                 |            |  |
| Fund Fct       | Obj Description                               | 2009<br>Actual | 2010<br>Actual | Budget | 2011<br>Actual | YE Estimate | Recmd   | 2012<br>Adopted | Variance   |  |
| 00100 00       | 39090 MISCELLANEOUS REVENUES                  | Actual 24      | Actual         |        | 170            | 170         | Recilia | Adopted         | variance   |  |
| 00100 00       | Total Revenue                                 | 24             | -              | -      | 170<br>170     | 170<br>170  |         | ļ               | -          |  |
| 00100 02       | 41010 GENERAL CONSUMABLE SUPPLIES             | 3,438          | 81             | 5,227  | 700            | 1.452       |         |                 | -          |  |
| 00100 02       | 41101 OFFICE SUPPLIES                         | 248            | 608            | 508    | 457            | 914         |         |                 | <u>[</u> ] |  |
| 00100 02       | 41111 BOOKS & MANUALS                         | -              | -              | 508    | -              | 400         |         |                 | <u>.</u>   |  |
| 00100 02       | 41220 FOOD SUPPLIES                           | 857            | _              | 711    | 4              | 8           |         |                 |            |  |
| 00100 02       | 41260 FUEL, OIL, AND LUBRICANTS               | 1,090          | 416            | 2,474  | 94             | 188         |         |                 |            |  |
| 00100 02       | 41290 PRINTING AND MICROFILMING               | -,000          | 152            | _,     | 312            | 1,124       |         |                 | _ '        |  |
| 00100 02       | 41291 OTHER OPERATING SUPPLIES                | 225            | -              | _      |                |             |         |                 | _ '        |  |
| 00100 02       | 41310 BUILDING SUPPLIES                       |                | _              | _      | 38             | 76          |         |                 | - 1        |  |
| 00100 02       | 41360 MOTOR VEHICLE/EQUIPMENT REPAIR SUPPLIES | -              | 26             | -      | 33             | 281         |         |                 | _ `        |  |
| 00100 02       | 41502 SMALL TOOLS LESS THAN \$2,000           | 40             | 183            | 2,334  | 726            | 11,999      |         |                 | _          |  |
| 00100 02       | 41503 CAPITAL OUTLAY >2000<5000               | 8,593          | -              | -      | -              | -           |         |                 | - "        |  |
| 00100 02       | 41511 COMPUTER UPGRADES                       | -              | -              | -      | 31             | 762         |         |                 | - "        |  |
| 00100 02       | 41512 SOFTWARE UPGRADES                       | -              | 94             | 500    | -              | 476         |         |                 | - '        |  |
| 00100 02       | 42130 ACCOUNTING AND AUDITING SERVICES        | 78             | 39             | -      | -              | 1,200       |         |                 | -          |  |
| 00100 02       | 42141 CONTRACT COSTS                          | -              | 236            | 350    | 350            | 350         |         |                 | -          |  |
| 00100 02       | 42211 ELECTRICITY-BUILDINGS                   | -              | 107            | -      | 244            | 488         |         |                 | -          |  |
| 00100 02       | 42221 NATURAL GAS                             | -              | 2              | -      | 3              | 6           |         |                 | - ,        |  |
| 00100 02       | 42234 WATER-OFFICES                           | -              | 30             | -      | 28             | 56          |         |                 | -          |  |
|                |   |                |                |        |                |             |         |                 |            |  |

# 2. Department Baseline- Concluded:

- Appropriated Fund Balance and/or contingency may be revised if Special Revenue Fund projections do not seem accurate
- o Rate adjustments
  - Provided by BRT in January
  - To calculate: (Rate increase X YE Estimate) + YE Estimate= Department baseline amount.

Line Item Report Baseline Budget

| Fu | Fund  | Fct  | Dept  | Obj     | Description                     | Current FY<br>Budget   | Current FY<br>Actual               | Current FY YE Estimate (2) | -                | Rate<br>Adjustment | YE Estimate<br>Increased<br>by the Rate<br>Adjustment | Rate<br>Adjusted YE<br>Estimate<br>versus<br>Current<br>Budget | New FY<br>Dept Base |                            |  |
|----|-------|--|---|---------|---------------------------------|--|------------------------------------|----------------------------|------------------|--------------------|---|--|---------------------|----------------------------|--|
| 00 | 00100 | 01   | 1900  | 42211   | ELECTRICITY-BUILDINGS           | 23,000   | 9,025                              | 21,000                     | 23,000           | 3.00%              | 21,630  | (1,370)  | 23,000              | Current Fiscal year Budget |  |
| 00 | 00100 | 01   | 1900  | 42221   | NATURAL GAS                     | 412  | 84                                 | 340                        | 412              | 1.50%              | 345   | (67)   | 412                 | Current Fiscal year Budget |  |
| 00 | 00100 | 01   | 1900  | 42234   | WATER-OFFICES (1)               | 1,400  | 1,154                              | 1,400                      | 1,400            | 2.00%              | 1,428   | 28   | 1,428               | Adjusted YE Estimate       |  |
| 00 | 00100 | 01   | 1900  | 42241   | REFUSE DISPOSAL                 | 950  | 219                                | 550                        | 950              | 0.50%              | 553   | (397)  | 950                 | Current Fiscal year Budget |  |
|    |       |  |   | 1       | Utility rate adjustments are of | calculated on t  | he year end es                     | stimate, not the b         | oudget.          |                    |   |  |                     |                            |  |
|    |       |  |   | 2       | Obtain the rates from the Ra    | te Sheet poste   | e Sheet posted on the OMB webpage. |                            |                  |                    |   |  |                     |                            |  |
|    |       |  |   | 3       | Increase the year end estimate  | ate by the rate  | adjustment                         |                            |                  |                    |   |  |                     |                            |  |
|    |       |  |   | 4       | If the calculated amount is m   | nore than the c  | urrent year bu                     | dget, increase th          | e line item to t | he adjustmen       | it amount.  |  |                     |                            |  |
|    |       |  |   | 5       | If the calculated amount is le  | nt is less than the current year budget, use the current year budget amount. |                                    |                            |                  |                    |   |  |                     |                            |  |
|    | (1)   | The  | The rate adjustment for water if to be applied to the year end estimate for municipal water costs, not bottled water. |         |                                 |  |                                    |                            |                  |                    |   |  |                     |                            |  |
|    | (2)   | Doubling the half year actual amount usually isn't very accurate due to the large differences in utility costs at different times in the year. |   |         |                                 |  |                                    |                            |                  |                    |   |  |                     |                            |  |
|    |       |  |   |         | exceeds that amount calculat    |  |                                    | · ·                        |                  |                    |   |  | purpose.            |                            |  |
|    |       |  |   | - 0 - 1 |                                 |  |                                    | ,                          |                  |                    |   |  |                     |                            |  |

o No budget requests to be entered in the baseline stage

# 3. Approved Baseline Budget:

After the requested baseline line items have been reviewed by BRT and discussed with departments (if necessary), the BRT will distribute the Approved Baseline Budget. Departments will use the Approved Baseline Budget as a reference for preparing their Total Requested budgets.

# 4. Total Department Requests (TDR)

- Department budget request and DBS forms are submitted in this stage.
- Revenue projections and fund balancing occur in this stage.
- Submit list of Budgeted Grants and amounts (New)
- Personnel budgets will be developed and reconciled. Entry into the Oracle line items will be in the Total Department Request stage only.
  - Position control:
    - Baseline budgets for authorized positions will be derived from the
      personnel spreadsheets provided to the departments for review.
      It is critical that these spreadsheets are reviewed for accuracy by
      departments to ensure proper budgeting of personnel costs.

#### Oracle Entries

- o Personnel budget is entered
- o Special revenue is entered.
- > Forms: Provide metrics to support requests

#### **Forms**

| Required   | Optional                           |
|--|------------------------------------|
| DBS-Organization & New Initiatives (if applicable) | FTE Funding Change                 |
| Travel & Training                                  | Position & Related Changes Request |
|  | Supplies & Services                |
|  | Capital Outlay/Capital Lease       |

- Submit one copy of each completed TDR and each completed DBS form to the
   Office of Management & Budget via email.
- If you choose to submit additional information to the BRT that is not covered in Oracle or forms, please submit electronic copies.

# 5. Recommended Budget

- The BRT will prepare the County Administrator's Recommended Budget for presentation to the Board of Supervisors. As part of the preparation of the Recommended Budget, the BRT will meet with departments (as needed) to consider the total department requests submitted.
- After these meetings are completed, the BRT will prioritize the total department requests. Several factors are taken into consideration, for example:
  - O How the requests relate to the adopted Strategic Plan
    - Be specific as to which of your department's Strategic Plan objectives the request relates to and how the request will assist the department in meeting this objective.

### **Budget Requests & Strategic Plan**

Budget Requests are evaluated and points are given based on the following criteria: (Higher points are given in the order below)



| Impact on Budget<br>Request |
|-----------------------------|
| No                          |
| Yes                         |
| Yes                         |
| Yes                         |
| No                          |
| No                          |
| Yes                         |
|                             |

### 6. Tentative Budget:

- ▶ BOS meetings with department heads begin soon after the Board of Supervisors receives the Recommended Budget.
  - O The expected format of these meetings is for the OMB to give an overview of the department's budget, followed by comments by each department, indicating its support of, and differences with, the Recommended Budget.
- When the Board of Supervisors finishes its meetings with all departments, it will list potential changes to the Recommended Budget (if applicable) and develop a tentative ranking of the changes.
- The Board of Supervisors will adopt a Tentative Budget.
- The Tentative Budget is published in the newspaper and is the basis of the public hearing on the budget.

### 7. Adopted Budget:

All of the budget stages prior to this have been preliminary budgets. After conducting a publicly noticed public hearing the Board of Supervisors will adopt a final budget. Any amendments to the Adopted Budget must be made in accordance with specific provisions of State law. The date that the Adopted Budget should be available in Oracle will be included in the Budget Instructions.